# MANAGED RISK MEDICAL INSURANCE BOARD STATE LEGISLATIVE REPORT

April 12, 2012

Bill	Summary
AB 43 (Monning)	Medi-Cal: Eligibility
Version: A-5/27/2011	Would require the Department of Health Care Services to change Medi-Cal eligibility requirements to comply with the Medicaid expansions provided for in
Sponsor: Author	the federal Affordable Care Act beginning in 2014. The expansions are intended to include all non-elderly, non-pregnant and non-Medicare eligible
Status: Senate – Health	individuals with incomes that do not exceed 133 percent of the federal poverty level. Among other provisions, the Medicaid expansion changes the income eligibility level for children ages 6 to 18 from 100 percent to 133 percent FPL and therefore changes HFP income eligibility standards.
AB 52 (Feuer)	Health Care Coverage: Rate Approval
Version: A-6/1/2011	Would require a health care service plan or health insurer to receive approval from the departments of Managed Health Care or Insurance prior to
Sponsor: Author	implementing any new rate or rate change for individual or group contracts or policies, beginning January 1, 2012. The bill would also prohibit DMHC or DOI
Status: Senate – Inactive	from approving any rate or rate change that is found to be excessive, inadequate or unfairly discriminatory and would authorize the imposition of fees and civil penalties on health care service plans and health insurers for violating its provisions.
<u>AB 714</u> ( <u>Atkins</u> )	Health Care Coverage: California Health Benefit Exchange
Version: A-6/30/2011	Would require certain public insurance programs, including the Healthy Families Program, Access for Infants and Mothers, Major Risk Medical
Sponsor: Health Access	Insurance Program and Pre-Existing Condition Insurance Plan to notify individuals who cease to be enrolled that they may be eligible for coverage
Status: Senate – Appropriations Suspense	provided by the Exchange. Upon approval from the federal government, the bill would require these programs to transfer information to the Exchange to initiate eligibility determinations and enrollment. The bill would also require certain hospitals, when billing, to include additional disclosures regarding the availability of health care coverage provided through the Exchange.
<u>AB 792</u> ( <u>Bonilla</u> )	Health Care Coverage: California Health Benefit Exchange
Version: A-8/17/2011	Would require the courts, health care service plans, health insurers, employers, employee associations and other entities to notify individuals who
Sponsor: Author	may have had their health coverage suspended that they may be eligible for coverage provided by the Exchange. The bill would also require some of these
Status: Senate – Appropriations Suspense	entities to transfer information to the Exchange to initiate eligibility determinations and enrollment.

<sup>\*</sup> New since last Board meeting.

<sup>~</sup> Significant amendments since last Board meeting described with struck out and underlined text.

#### AB 823 (Dickinson)

Version: A-8/15/2011

Sponsor: Children Now

Status: Senate – Appropriations Suspense

#### **Children's Cabinet of California**

Would establish the Children's Cabinet of California to advise and make recommendations to the Governor and the Legislature on ways to improve collaboration among state agencies and departments that provide services to children and ways to improve those services. The bill would specify that the Cabinet consists of the Superintendent of Public Instruction, the Secretary of the California Health and Human Services Agency, the Chief Justice of the California Supreme Court, the heads of several other specified agencies and departments within the state and two members each of the Assembly and the Senate.

#### AB 1072 (Fuentes)

Version: A-6/21/2011

Sponsors: Author

Status: Senate – Appropriations Suspense

#### Community Development: California Promise Neighborhoods Initiative

Would establish the California Promise Neighborhoods Initiative in the Office of Economic Development to support children's development and improve community efforts regarding the health, safety, education and economic development within participating neighborhoods. This bill would specify that the OED use existing state resources, available federal funds and grants, donations and other public and private financial support. The bill would require the OED to work with the California Health and Human Services Agency and local counties to establish participation goals for the Healthy Families Program, CalFresh, Medi-Cal and other programs that it identifies.

#### AB 1083 (Monning)

Version: A-9/2/2011

Sponsors: Health Access; Small Business Majority

Status: Senate - Inactive

#### **Health Care Coverage: ACA Conformity**

Would conform state law to certain provisions in the Affordable Care Act related to small business health care coverage. The bill would also make necessary changes to state law to implement certain ACA requirements related to individual health insurance products. Among other changes, this bill would enact the following, beginning in 2014: a prohibition on limiting or excluding coverage on the basis of health status or a pre-existing condition; a prohibition on applying risk adjustment factors; and a requirement that rate adjustments for age not vary by a ratio of more than three to one for adults. The bill would also implement the federal option to define a small employer as having 1 to 50 eligible employees from January 1, 2014, until December 31, 2015, and define a small employer as having at least 1, but no more than 100, eligible employees, on or after January 1, 2016.

#### **AB 1334 (Feuer)**

Version: A-5/5/2011

Sponsor: Author

Status: Senate - Health

## Individual Health Plans: Essential Benefits and Actuarial Value of Coverage

Would require health care service plans and health insurers, from July, 2012 through December 2013, to disclose whether or not their products meet the essential benefits threshold set forth in the Affordable Care Act and whether or not their products offer an actuarial value of more than 70 percent. Beginning July 1, 2014, it would also require health care service plans and health insurers to categorize all products offered in the individual market into five tiers according to actuarial value as set forth in the ACA: bronze, silver, gold, platinum and catastrophic.

<sup>\*</sup> New since last Board meeting.

<sup>~</sup> Significant amendments since last Board meeting described with struck out and underlined text.

Bill	Summary
~ <u>AB 1453</u> ( <u>Monning</u> )	Essential Health Benefits
Version: A-3/29/2012	Would require that, consistent with the Affordable Care Act, individual and small group coverage include "essential health benefits" beginning in January
Sponsor: Author	2014. Specifically, the bill would require that by March 1, 2013, the board of the California Health Benefits Exchange submit to the Assembly and Senate
Status: Assembly – Appropriations	Health Committees a recommendation of an existing health plan to serve as the benchmark for the coverage to be included in the definition of essential health benefits. The bill would define "essential health benefits" as those benefits and services covered by the Kaiser Small Group HMO plan contract as of December 21, 2011. SB 951 contains identical provisions.
~ <u>AB 1461</u> ( <u>Monning</u> )	Individual Health Care Coverage
Version: A-4/9/2012	Would implement several Affordable Care Act provisions related to the offer, sale, issuance and renewal of individual health benefits, beginning in 2014.
Sponsor: Author	This bill would require health <u>care service plans and</u> insurers that offer individual and small group coverage to issue coverage to every individual or
Status: Assembly – Health	employer that applies for that coverage, regardless of health status. The bill would also require that the coverage could not be terminated nor the rate charged be varied based on health status. The bill includes several details regarding open enrollment and special enrollment periods, prohibited conditions for enrollment, prohibitions on targeted solicitations and allowable rating characteristics. SB 961 contains similar identical provisions that would apply to health care service plans.
~ <u>AB 1526</u> ( <u>Monning</u> )	California Major Risk Medical Insurance Program
Version: A-3/20/2012	Would prohibit MRMIB from imposing annual or lifetime limits on benefits provided under the Major Risk Medical Insurance Program. Additionally, the
Sponsor: Author	bill would allow require the board to exclude from the calculation of subscriber contributions that portion of the average individual insurance premium
Status: Assembly – Appropriations	attributable to the elimination of the benefits limits. Finally, the bill would also allow MRMIB to accept a licensed medical provider letter as proof of a preexisting condition.
1636 (Monning)	Health and Wellness Programs
Version: I-2/9/2012	Would require the Department of Managed Health Care to convene a special committee in collaboration with the Department of Insurance, the California
Sponsor: Author	Health Benefit Exchange and the State Department of Public Health to review and evaluate health and wellness incentive and rewards programs offered by
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Status: Assembly -

Appropriations

March 30, 2013.

health care service plans, health insurers and employers. The bill would require the committee to evaluate these programs for effectiveness based

upon scientific evidence and to examine the extent to which these programs may result in discrimination. The bill would require the committee to meet publicly and would require the first meeting to be conducted no later than

<sup>\*</sup> New since last Board meeting.

<sup>~</sup> Significant amendments since last Board meeting described with struck out and underlined text.

Bill	Summary
<u>AB 1728</u> ( <u>Galgiani</u> )	Health Ca

Sponsor: California Children's Hospital Association

Version: A-3/27/2012

Status: Assembly -**Appropriations** 

#### are Programs: Provider Reimbursement Rate

Would prevent the provider rates within specific publicly administered health coverage programs from being reduced from the current cost-based hospital interim rate to the Medi-Cal rates developed by the California Medical Assistance Commission. This bill would have the greatest impact on providers of services to non-Medi-Cal children in the California Children's Services program, including Healthy Families Program children. Without this bill, the reduction is set to go into effect August 23, 2012.

#### AB 1809 (Monning)

Version: I-2/21/2012

Sponsor: Author

Status: Assembly - Health

#### **Health Care Coverage: Reports**

Would delete obsolete provisions of law requiring the Managed Risk Medical Insurance Board to submit reports to the Legislature related to drug and alcohol programs for children and the health care needs of vulnerable children in HFP. These reports have been completed and submitted to the Legislature by their respective due dates and the sections proposed to be deleted are no longer operative.

#### \* AB 1846 (Gordon)

### **Consumer Operated and Oriented Plans**

Version: A-3/29/2012

Sponsor: Author

Status: Assembly – Health

Would authorize the Insurance Commissioner to issue a certificate of authority to a consumer operated and oriented plan established consistent with the Affordable Care Act. The ACA requires the Secretary of the United States Department of Health and Human Services to establish the CO-OP program for the purpose of fostering the creation of non-profit, member-run health insurance companies in all states. The bill would specify that a CO-OP issued a certificate of authority is subject to all other provisions of law relating to insurance and would further specify that a CO-OP insurer and any solvency loan obtained by the CO-OP from the federal government are subject to certain requirements imposed on mutual insurers.

#### **AB 1921 (Hill)**

### Health Insurance: Transitional Reinsurance Program

Version: A-4/10/2012

Sponsor: Author

Status: Assembly – Health

Would establish a transitional reinsurance program for health plans that cover high risk individuals in accordance with the Affordable Care Act and require participation by health care service plans and health insurers. The bill would require the Insurance Commissioner to select a reinsurance entity, which would collect payments from contributing health plans and pay claims and coordinate with the Pre-Existing Condition Insurance Plan and MRMIP to the extent required by federal law. The bill would authorize the commissioner and the director of the Department of Managed Health Care to implement the program. The bill would require contributing entities to make payments to the reinsurance entity no earlier than October 1, 2013, and would provide for the reinsurance entity to pay claims to a reinsurance-eligible recipient no earlier than January 1, 2014. Payments and claims would cease on December 31. 2016, except for necessary adjustments.

<sup>\*</sup> New since last Board meeting.

<sup>~</sup> Significant amendments since last Board meeting described with struck out and underlined text.

#### \* AB 2508 (Bonilla)

#### **Public Contracts: Public Health Agencies**

Version: A-3/29/2012

Sponsor: California Labor Federation, Western Center on Law and Poverty

Status: Assembly – Business, Professions and Consumer Protection Would prohibit certain state and local health agencies and departments from contracting with entities that do not certify that contracted and subcontracted work is being performed solely by workers employed in California. The bill specifies that these requirements would apply to the California Health and Human Services Agency, the California Health Benefit Exchange, departments under the purview of those agencies or a local government expending funds provided by those agencies.

#### ACA 24 (Donnelly)

#### **Health Care Coverage**

Version: I-2/24/2012

Sponsor: Author

Status: Assembly – Introduced

Would amend the California Constitution to prohibit a federal, state or local law or rule from compelling a person or business to participate in a health care system. The bill would further prohibit a federal, state or local law or rule from imposing penalties or fines for the sale or purchase of health care or health insurance. The bill would not affect those laws or rules that were in effect as of March 19, 2010.

#### SB 635 (Hernandez)

#### **Health Care: Workforce Training**

Version: A-5/31/2011

Sponsor: Author

Status: Assembly - Health

Would shift managed care administrative fine and penalty funding from the Major Risk Medical Insurance Program to family practice residency programs, physician assistant and nurse practitioner programs and registered nurse education programs administered by the Office of Statewide Health Planning and Development under the Song-Brown Workforce Training Act beginning on the date that MRMIP becomes inoperative.

#### SB 677 (Hernandez)

#### Medi-Cal: Eligibility: ACA Conformity

Version: A-5/23/2011

Sponsor: Author

Status: Assembly

Would prohibit the Department of Health Care Services from applying an assets or resources test for purposes of determining eligibility for Medi-Cal or under a Medi-Cal waiver. This bill would also require the department to use the modified adjusted gross income of an individual, or the household income of a family for the purposes of determining income eligibility for Medi-Cal. The bill would provide that these provisions shall become operative on January 1, 2014.

#### SB 690 (Hernandez)

#### **Health Care Coverage: Discrimination**

Version: A-1/10/2012

Sponsor: Author

Status: Assembly

Would implement the Affordable Care Act provisions prohibiting health insurers and health care service plans from discriminating against entire classes of providers who are acting within their scopes of licensure or certification. The bill specifies that it would not require that health plans contract with any health care provider willing to abide by the terms and conditions for participation in the plan nor would it prevent a health plan from establishing varying reimbursement rates based on quality performance measures.

<sup>\*</sup> New since last Board meeting.

<sup>~</sup> Significant amendments since last Board meeting described with struck out and underlined text.

Bill	Summary
SB 694 (Padilla)	Dental Care: Statewide Office of Oral Health
Version: A-1/25/2012	Would create a Statewide Office of Oral Health within the Department of Public
Sponsor: Children's Partnership	Health to advance and protect the oral health of all Californians and would require that a licensed dentist serve as the dental director. The bill would require that the Office design and implement a study to assess safety, quality, cost-effectiveness and patient satisfaction for irreversible dental procedures
Status: Assembly	performed by traditional and nontraditional providers. The bill would provide that no General Fund funding sources would be used to fund the office.
SB 703 (Hernandez)	Managed Risk Medical Insurance Board: Basic Health Program
Version: A-7/12/2011 Sponsor: Local Health	Would require the Managed Risk Medical Insurance Board to establish a basic health program pursuant to the federal Patient Protection and Affordable Care Act and specifies MRMIB's responsibilities and authorities to administer the
Plans of California	program accordingly. Section 1331 of the Affordable Care Act provides for a
Status: Assembly – Appropriations Suspense	state option to establish one or more "Basic Health" insurance plans for individuals between 133 percent and 200 percent of the federal poverty level instead of offering those individuals coverage through the Exchange. Coverage is provided through competitive contracting with standard health plans. Plans must provide at least the essential health benefits and individual premiums must be no greater than the corresponding silver plan on the Exchange. Federal payment for the cost of coverage in a Basic Health Program would be up to 95 percent of the coverage in the Exchange.
SB 728 (Hernandez)	Health Care Coverage: Risk Adjustment System: ACA Conformity
Version: A-5/31/2011	Would require the board of the California Health Benefit Exchange to work with
Sponsor: Author	the Office of Statewide Health Planning and Development, the Department of Insurance and the Department of Managed Health Care to develop a risk
Status: Assembly – Health	adjustment system for products sold in the Exchange and outside of the Exchange as required under the Affordable Care Act.
SB 764 (Steinberg)	Developmental Services: Telehealth Systems Program
Version: A-1/12/2012	Would require the Department of Developmental Services to establish the
Sponsor: Author	telehealth systems program for the purpose of expanding the provision of applied behavioral analysis or intensive behavioral intervention services by regional centers or vendor providers for the diagnosis and treatment of autism
Status: Assembly	spectrum disorders. The bill would define "telehealth systems" as a mode of delivering services and information utilizing technology to enable evaluation, consultation, treatment, supports, self-management and other appropriate services regardless of the location of the providers or the individuals.
~ SB 951 (Hernandez)	Health Care Coverage: Essential Health Benefits
Version: A-3/26/2012	Would state the intent that the Legislature enact legislation to implement the Affordable Care Act's requirement that individual and small group coverage

Sponsor: Author

Status: Senate – Appropriations

Would state the intent that the Legislature enact legislation to implement the Affordable Care Act's requirement that individual and small group coverage offered by health care service plans and health insurers meet the essential health benefits threshold set forth in the Act. Would require that, consistent with the Affordable Care Act, individual and small group coverage include "essential health benefits" beginning in January 2014. The bill would define "essential health benefits" as those benefits and services covered by the Kaiser Small Group HMO plan contract as of December 21, 2011. AB 1453 contains identical provisions.

<sup>\*</sup> New since last Board meeting.

<sup>~</sup> Significant amendments since last Board meeting described with struck out and underlined text.

#### ~ SB 961 (Hernandez)

Version: A-4/9/2012

Sponsor: Author

Status: Senate - Health

#### **Health Care Service Plans**

Would implement several Affordable Care Act provisions related to the offer, sale, issuance and renewal of individual health benefits, beginning in 2014. The bill would require health care service plans <u>and insurers</u> that offer individual and small group coverage to issue coverage to every individual or employer that applies for that coverage, regardless of health status. The bill would also require that the coverage could not be terminated nor the rate charged be varied based on health status. The bill includes several details regarding open enrollment and special enrollment periods, prohibited conditions for enrollment, prohibitions on targeted solicitations and allowable rating characteristics. AB 1461 contains similar identical provisions that would apply to health insurers.

#### **SB 970 (De Leon)**

Version: A-4/9/2012

Sponsor: Western Center on Law and Poverty

Status: Senate – Appropriations

## Health Care Reform Eligibility, Enrollment, and Retention Planning Act: Coordination with Other Programs

This bill would require a county human services department to allow an applicant initially applying for or renewing health care coverage using the single state application developed as a result of the Health Care Reform Eligibility, Enrollment, and Retention Planning Act of 2011, to have his or her application information used to simultaneously initiate applications for CalWORKs and CalFresh. This bill would similarly require the county to assess CalFresh recipients for potential state health subsidy program eligibility. The bill would require the California Health and Human Services Agency to convene a work group of human services and health care advocates, and staffs of the Legislature and appropriate state and local departments to identify other human services and work support programs that might be integrated into the cross-application process. The bill would require implementation of the process by December 31, 2015.

#### **SB 1313 (Lieu)**

Version: A-4/9/2012

Sponsor: California Pan Ethnic Health Network, California Immigrant Policy Collaborative, and Consumers Union

Status: Senate - Health

#### **Health Care Coverage**

Would make changes to the Knox-Keene Act and the Insurance Code to implement various provisions relating to fraud, deceptive marketing or advertising, misrepresentation and language assistance services under the Affordable Care Act. The bill would also prohibit a health care service plan or health insurer from offering, issuing, selling or renewing an individual or group plan contract or health insurance policy that does not, at a minimum, cover basic health care services. The only exception would be if the individual has proof of enrollment in minimum essential coverage as defined under the ACA. The bill would require a health care service plan or health insurer that offers, issues, or sells a plan contract or health insurance policy that provides coverage that does not constitute minimum essential coverage to include in all solicitations, marketing materials and the evidence of coverage a clear and easily identified disclosure to that effect. The bill would enact other related provisions.

<sup>\*</sup> New since last Board meeting.

<sup>~</sup> Significant amendments since last Board meeting described with struck out and underlined text.

Bill	Summary
~ <u>SB 1321</u> ( <u>Harman</u> )	Essential Health Benefits
Version: A-4/9/2012	Would require the board of the California Health Benefit Exchange to
	determine the average premium per enrollee or insured total cost of benefits
Sponsor: Author	for each health plan listed as an optional essential health benefits benchmark
	plan for the purpose of defining essential health benefits under the ACA. The
Status: Senate – Health	bill would require that the plan with the lowest average premium per enrollee or
	insured total cost of benefits set the benchmark for items and services to be
	included in the definition of essential health benefits.

#### **Knox-Keene Bills**

The following list includes bills that would change the requirements of health care service plans under the Knox-Keene Health Care Service Plan Act of 1975. Staff will continue to track the progress of these bills and provide additional summary information as needed.

Bill	Mandated Service or Benefit
AB 137 (Portantino)	Mammography upon referral, regardless of age
AB 154 (Beall)	Mental health services for non-SMI (severe mental illness) services and substance abuse disorders
AB 171 (Beall)	Screening, diagnosis and treatment, other than behavioral health treatment, of pervasive developmental disorder or autism
AB 369 (Huffman)	Prohibition on health plan imposed step-therapy
<u>AB 1000</u> ( <u>Perea</u> )	Cost-sharing limitations on certain prescribed cancer drugs
AB 1641 (Lowenthal)	Durable medical equipment
AB 1738 (Huffman)	Tobacco cessation services
<u>AB 1800</u> ( <u>Ma</u> )	Out-of-pocket limits on outpatient prescription drug coverage
* <u>AB 2064</u> ( <u>Perez</u> )	Prohibition on cost-sharing for childhood immunizations
<u>SB 255</u> ( <u>Pavley</u> )	Definition of mastectomy to include lumpectomy
SB 1538 (Simitian)	Mammograms: notice on breast density to be included in written summary report provided to patients

<sup>\*</sup> New since last Board meeting.

<sup>~</sup> Significant amendments since last Board meeting described with struck out and underlined text.